COMMONWEALTH OF VIRGINIA

ENTERPRISE TECHNICAL ARCHITECTURE

WEBSITE TOPIC REPORT v5.0

APPLICATION DOMAIN

Virginia Information Technologies Agency

Prepared by:
Website Topic Report Team
Website Topic Report - 2017
Jim Adams ........................................ Virginia Information Technologies Agency
Janice Akers...........................................Virginia Information Technologies Agency
Charmaine Bigby .................................. Department of Emergency Management
Mark Buff .................................................. Department of Fire Prevention
Joshua Cane .............................................Virginia Department of Taxation
Roger Christman .....................................Library of Virginia
Maurice Dalton ........................................ Department of Agriculture and Consumer Services
Melissa Dedie ..........................................Virginia Department of Taxation
Melinda Deitrick .................................. Virginia Information Technologies Agency
Mary Kate du Laney .............................. Department for Aging and Rehabilitative Services
Emily Dursa ............................................Department of Education
Anastasia Flegas ................................. Department for Aging and Rehabilitative Services
David Foster ...............................................Department of General Services
Thomas Garner .......................................Virginia Employment Commission
Brian Gresko ........................................Virginia Information Technologies Agency
Steve Hawks .......................................... Department of Conservation and Recreation
John Hewitt ............................................. Virginia Retirement System
A. J. Hostetler .......................................... Department for Aging and Rehabilitation Services
Kathy Jones .............................................. Virginia Department of Corrections
Todd Kissam ............................................. Virginia Information Technologies Agency
Victoria Mallonee ......................................Department of Education
Jim Morris ............................................. Department of Labor and Industry
Ethan Mundy .......................................... Virginia Information Technologies Agency
Diane Powers .............................................Department of Health Professions
Wayne Scarberry ...................................... Virginia Department of Transportation
Emily Seibert .......................................... Virginia Information Technologies Agency
Charles Sheldon .......................................Department of Motor Vehicles
Douglas Shore .........................................Virginia Department of Corrections
Mike Treagy .......................................... Virginia Information Technologies Agency
Jerald Veneziano ..................................... Virginia Department of Taxation
Linda Wettstone ......................................Senate of Virginia
Loren Williams ......................................... Virginia Information Technologies Agency
Marcella Williamson ............................... Virginia Information Technologies Agency
Eric B. Perkins (Team Facilitator) ........... Virginia Information Technologies Agency

Website Topic Report - 2014
Jim Adams ........................................ Virginia Information Technologies Agency
Janice Akers...........................................Virginia Information Technologies Agency
Diane Attuso ............................................. Virginia State Police
Dorothy Bernstein ..................................... Virginia State Police
Charmaine Bigby .................................. Department of Emergency Management
Mark Buff .................................................. Department of Fire Prevention
Joshua Cane .............................................Virginia Department of Taxation
Roger Christman .....................................Library of Virginia
Maurice Dalton ........................................ Department of Agriculture and Consumer Services
Melissa Dedie ..........................................Virginia Department of Taxation
Mary Kate du Laney .............................. Department for Aging and Rehabilitative Services
Emily Dursa ............................................Department of Education
Anastasia Flegas ................................. Department for Aging and Rehabilitative Services
Thomas Garner .......................................Virginia Employment Commission
Annetta Hall ............................................ Department of Environmental Quality
Steve Hawks ............................................. Department of Conservation and Recreation
John Hewitt ............................................. Virginia Retirement System
Website Topic Report - 2012
Janice Akers...........................................Virginia Information Technologies Agency
Dorothy Bernstein ........................................Virginia State Police
Charmaine Bigby ........................................Department of Emergency Management
Roger Christman ........................................Library of Virginia
Emily Dursa..................................................Department of Education
Annetta Hall ..................................................Department of Environmental Quality
Steve Hawks ...........................................Department of Conservation and Recreation
John Hewitt ..............................................Virginia Retirement System
Karen Jackson ............................................Deputy Secretary of Technology
Todd Kissam ..............................................Virginia Information Technologies Agency
Jere Kittle ..................................................Department of Education
David Murr .............................................Department of Game and Inland Fisheries
Pat Paquette ..................................................Department of Health Planning
Joann Robinson ...........................................Department of Rehabilitative Services
Daniel Ross ..............................................Department of Rehabilitative Services
Wayne Scarberry .........................................Virginia Department of Transportation
Emily Seibert ..............................................Virginia Information Technologies Agency
Charles Sheldon ..........................................Department of Motor Vehicles
Doug Shore ..................................................Virginia Department of Corrections
Mike Treagy ..............................................Virginia Information Technologies Agency
Wettstone, Linda ...........................................Senate of Virginia
Eric B. Perkins (Team Facilitator) .................Virginia Information Technologies Agency

Website Topic Report - 2011
Janice Akers...........................................Virginia Information Technologies Agency
Dorothy Bernstein ........................................Virginia State Police
Charmaine Bigby ........................................Department of Emergency Management
Roger Christman ........................................Library of Virginia
Anastasia Flegas ........................................Department of the Treasury
Annetta Hall ..............................................Department of Environmental Quality
Steve Hawks ...........................................Department of Conservation and Recreation
John Hewitt ..............................................Virginia Retirement System
Karen Jackson ............................................Deputy Secretary of Technology
Jere Kittle ..................................................Department of Education
Beth McChesney .......................................Virginia Interactive
Dana Metheny .............................................................. Virginia Interactive
David Murr ............................................................... Department of Game and Inland Fisheries
Pat Paquette .............................................................. Department of Health Planning
Joann Robinson .......................................................... Department of Rehabilitative Services
Daniel Ross ............................................................... Department of Rehabilitative Services
Wayne Scarberry ....................................................... Virginia Department of Transportation
Emily Seibert .............................................................. Virginia Information Technologies Agency
Charles Sheldon .......................................................... Department of Motor Vehicles
Doug Shore ............................................................... Virginia Department of Corrections
Mike Treagy .............................................................. Virginia Information Technologies Agency
Michael Ware .............................................................. Virginia Interactive
Eric B. Perkins (Team Facilitator) ......................... Virginia Information Technologies Agency

Website Topic Report - 2009

Helen Baker .............................................................. Virginia Interactive
Charmaine Bigby ........................................................ Virginia Department of Fire Programs
Daniel Boersma .................................................. Governor’s Office, Virginia Enterprise Application Program
Debbie Dodson ................................................... VITA Enterprise Application & Architecture Solutions
Lynn DuBard .............................................................. Virginia Interactive
Mike Gallini .............................................................. Virginia Department of Health Programs
Greg Garner .................................................. Governor’s Office, Virginia Enterprise Application Program
Sean Harris .............................................................. Virginia Department of Social Services
Hal Hughey .............................................................. VITA Customer Account Management
Jere Kittle .............................................................. Virginia Department of Education
Darlene Lee ............................................................. Mental Health, Mental Retardation and Substance Abuse Service
Emily Lockhart ............................................................ Council on Virginia's Future, Virginia Performs
Dana Metheny .............................................................. Virginia Department of Education
Janet Riddick .............................................................. Governor’s Office
Daniel Ross .............................................................. Virginia Department of Rehabilitative Services
Wayne Scarberry ....................................................... Virginia Department of Transportation
Rose Schooff .............................................................. Library of Virginia
Emily Seibert .............................................................. VITA Communications
Charles Sheldon .......................................................... Virginia Department of Motor Vehicles
Chris Snyder .............................................................. VITA Enterprise Application & Architecture Solutions
Chuck Tyger .............................................................. VITA Policy, Practice and Architecture
Mike Treagy .............................................................. VITA Enterprise Application & Architecture Solutions
Aaron Wagner .......................................................... Virginia Department of Environmental Quality
Peggy Ward .............................................................. Commonwealth IT Security & Risk Management
Michael Ware .............................................................. Virginia Interactive
Cindy White .............................................................. Virginia Interactive
Marcella Williamson ........................................................ VITA Communications
Anne Wilmoth .............................................................. State Compensation Board
Eric B. Perkins (Team Facilitator) ......................... Virginia Information Technologies Agency

Website Standard - 2007

Julie Byrne .............................................................. Office of the Governor
Mathew Davis .......................................................... Small Business Administration
Jamie Habecker ........................................................ Department of Motor Vehicles
Steve Hawks .......................................................... Department of Conservation and Recreation
Todd Kissam .............................................................. Virginia Information Technologies Agency
Michael Logan .............................................................. Virginia Information Technologies Agency
Michael Treagy .............................................................. Virginia Information Technologies Agency
Dennis Unger .............................................................. Department of Health Planning
Eric B. Perkins (Team Facilitator) ......................... Virginia Information Technologies Agency
**Website Standard - 2006**

Debbie Dodson .......................................................... Department of Education  
Lynn DuBard ............................................................ Virginia Interactive  
Greg Garner .............................................................. Virginia Interactive  
Jere Kittle ................................................................. Department of Education  
Emily Lockhart ............................................................ Virginia Interactive  
Michael Logan .......................................................... Virginia Information Technologies Agency  
Daniel Ross .............................................................. Department of Rehabilitative Services  
Wayne Scarberry ....................................................... Virginia Department of Transportation  
Emily Seibert ............................................................. Virginia Interactive  
Charles Sheldon ........................................................ Department of Vehicles  
Doug Shore .............................................................. Virginia Department of Corrections  
Mike Treagy ............................................................... Virginia Information Technologies Agency  
Michael Ware ............................................................ Virginia Interactive  
Eric B. Perkins (Team Facilitator) ............... Virginia Information Technologies Agency

**Website Standard - 2005**

Dan Aunspach............................................................ Computer Solutions, Inc.  
Mark Best ................................................................. Department of Education  
Linda Broady-Myers ............................................. Department of Rehabilitative Service  
Rick Davis ................................................................. Department of General Services  
Debbie Dodson ........................................................ Virginia Information Technologies Agency  
Jay Epperson ............................................................ Virginia K-12 Education  
David Froggatt ....................................................... Virginia Information Technologies Agency  
Peggy Fields ............................................................. Department for the Blind & Vision Impaired  
Linda Harris ............................................................. Tidewater Community College System  
Jere Kittle ................................................................. Department of Education  
Ken Knorr ................................................................. Virginia Assistive Technology Systems  
Emily Lockhart .......................................................... Office of the Governor  
Michael Logan ........................................................ Virginia Information Technologies Agency  
Paul Lubic ................................................................. Virginia Information Technologies Agency  
Monica Marchand ..................................................... Virginia Information Technologies Agency  
Debbie Lyn Jones ..................................................... Norfolk State University  
Tim Mauney ............................................................. Virginia Information Technologies Agency  
Deborah Nickerson .............................................. Virginia Department of Agriculture & Consumer Services  
Christopher O’Kennon ........................................... Virginia Interactive  
Pat Paquette ............................................................. Department of Health Professionals  
Joe Parr ................................................................. Virginia Information Technologies Agency  
Suzanne Piland ....................................................... Virginia Information Technologies Agency  
Daniel Ross ............................................................ Department of Rehabilitative Services  
Janice Scales .......................................................... Department of Mines, Minerals & Energy  
Emily Siebert ............................................................ Virginia Information Technologies Agency  
Scott Somerhalder ................................................... Virginia Interactive  
Diane Stottlemeyer ............................................... Virginia Assistive Technology Systems  
Harry Sutton .......................................................... Department of Social Services  
Michael Treagy ........................................................ Virginia Information Technologies Agency  
Marl Willis ............................................................... Virginia Commonwealth University  
Forrest Wilson ........................................................ Department of Social Services  
Eric B. Perkins (Team Facilitator) ............... Virginia Information Technologies Agency
Publication Version Control

Questions related to this publication should be directed to VITA’s Enterprise Architecture (EA) Division at ea@vita.virginia.gov. EA notifies Agency Information Technology Resources (AITRs) at all state agencies, institutions and other interested parties of revisions to this document.

<table>
<thead>
<tr>
<th>Website Topic Report: Version History</th>
</tr>
</thead>
<tbody>
<tr>
<td><strong>Revision</strong></td>
</tr>
<tr>
<td>1.0</td>
</tr>
<tr>
<td>2.0</td>
</tr>
<tr>
<td>3.0</td>
</tr>
<tr>
<td>4.0</td>
</tr>
<tr>
<td>4.1</td>
</tr>
<tr>
<td>5.0</td>
</tr>
</tbody>
</table>

Identifying Changes in This Document

- See the latest entry in the revision table above.
- Vertical lines in the left margin indicate the paragraph has changes or additions. Specific changes in wording are noted using italics and underlines; with italics only indicating new/added language and italics that are underlined indicating language that has changed.

The following examples demonstrate how the reader may identify requirement and recommend practice updates and changes:
| EXA-R-01 | Example with No Change — The text is the same. The text is the same. |
| EXA-R-02 | Example with Revision — The text is the same. *A wording change, update or clarification is made in this text.* |
| EXA-R-03 | Example of New Text — *This language is new.* |
| EXA-R-03 | Technology Standard Example of Deleted Standard — *This standard was rescinded on mm/dd/yyyy.* |
Preface

Publication Designation
Website Topic Report v5.0

Subject
Website common look and feel and updated Section 508 IT Accessibility

Effective Date
09-21-2017

Compliance Date
09-21-2017

Scheduled Review:
Every two years

Authority
*Code of Virginia*, § 2.2-2007
(Powers of the CIO)

*Code of Virginia*, § 2.2-2009
(Additional Powers of the CIO relating to security)

*Code of Virginia*, § 2.2-2012
(Additional powers and duties related to the procurement of information technology)

Scope
The topic requirements in this report are applicable to all Executive Branch state agencies and institutions of higher education (hereinafter collectively referred to as "agencies") that are responsible for the management, development, purchase and use of information technology resources in the Commonwealth of Virginia. This topic report does not apply to research projects, research initiatives or instructional programs at public institutions of higher education.

Purpose
The purpose of the website topic is to encourage and support a consistent design and user experience across Virginia government websites. This report provides guidance and direction to assist agencies in developing a common look and feel and brings together relevant accessibility requirements established by the *Code of Virginia*, the Governor, the Secretary of Technology, and the Chief Information Officer of the Commonwealth.

General Responsibilities
*Italics indicate quote from the Code of Virginia requirements*

Chief Information Officer of the Commonwealth (CIO)
Develops and approves statewide technical and data policies, standards and guidelines for information technology and related systems.

Virginia Information Technologies Agency (VITA)
At the direction of the CIO, VITA leads efforts that draft, review and update technical and data policies, standards, and guidelines for information technology and related systems. VITA uses requirements in IT technical and data related policies and standards when establishing contracts, reviewing procurement requests, agency IT projects, budget requests and strategic plans, and when developing and managing IT related services.

Information Technology Advisory Council (ITAC)
Advises the CIO and Secretary of Technology on the development, adoption and update of statewide technical and data policies, standards and guidelines for information technology and related systems.

Executive Branch Agencies
Provide input and review during the development, adoption and update of statewide technical and data policies, standards and guidelines for information technology and related systems. Comply with the requirements established by COV policies and standards. Apply for exceptions to requirements when necessary.

Relationship Management and Governance Directorate
In accordance with the *Code of Virginia* § 2.2-2010 the CIO has assigned the Relationship Management and Governance (RMG) Directorate the following duties: Develop and adopt policies, standards, and guidelines for managing information technology by state agencies and institutions.”

Definitions
Definitions are found in the single comprehensive glossary that supports Commonwealth Information Technology Resource Management (ITRM) documents (*COV ITRM Glossary*).

Related ITRM Policies, Standards, and Guidelines
- [Enterprise Technical Architecture (ETA) Application Domain Report](#)
- [IT Accessibility Topic Report](#)
- [Enterprise Architecture Standard (EA225-series)](#)
Table of Contents

Preface..................................................................................................................... ix

Executive Summary of ETA Website Topic......................................................... 1

Introduction............................................................................................................. 2
  Definition of Key Terms................................................................................... 2
  Glossary............................................................................................................. 2
  Information Scope ............................................................................................ 2

Website Topic Scope .............................................................................................. 3

Overall Website Topic Scope ............................................................................... 3

Agency Exception Requests ................................................................................. 4

Future Website Initiatives ..................................................................................... 4

Topic-wide Principles, Recommended Practices and Requirements................. 4
  Topic-wide Principles ....................................................................................... 4
  Topic-wide Recommended Practices ............................................................... 6
  Topic-wide Requirements ............................................................................... 7

Website Technical Components ........................................................................... 7

Virginia Common Template – Page Elements .................................................. 7
  Virginia Common Template ............................................................................. 8
  Commonwealth Banner .................................................................................. 9
  Agency Header ................................................................................................. 11
  Breadcrumb Trail ........................................................................................... 12
  Navigation Links ............................................................................................ 13
  Page Footer .................................................................................................... 15
  Language Translation ...................................................................................... 16

Virginia Common Template – Site and Application Content ......................... 17
  Web Content Accessibility .............................................................................. 17
  Contact Instructions........................................................................................ 19
  Custom 404 Error Message ........................................................................... 19
  Search Engine.................................................................................................. 20
  Internet Privacy Policy Statement .................................................................. 21
  Citizen Cyber Security Awareness Banner .................................................. 23

Virginia Common Template – Site Design Considerations .......................... 24
  Site Scalability ............................................................................................... 24
  Font Families ................................................................................................ 25
  Frames ............................................................................................................ 25
  Style Sheets ................................................................................................... 26
  Social Media .................................................................................................. 27

Technology Component Standard...................................................................... 27

Appendix A: Branding Bar Images ................................................................. 31

Appendix B: Resources and Links ................................................................. 33
Executive Summary of ETA Website Topic

Twenty years ago, if a government entity had a static “brochure” website to assist in its communication and outreach activity, it was considered innovative. Today, digital government has become a recognized tool for providing service. Methods, devices, service and software providers now morph exponentially. Usability, responsive design and predictive analysis are current buzzwords that likely will be passé by the time this report is approved.

The rapid pace of change has not, however, altered a basic need for government websites: trust. From that foundation, other government-specific requirements differentiate the sector from those of business and industry. In order for government to be a successful service provider through its electronic communication channels, it must be reputable, believable, secure, trustworthy, transparent, retained and auditable.

The importance of this basic tenet drives the compilation and publication of Virginia’s Enterprise Technical Architecture (ETA) Website Topic Report, which is a subset of the ETA Application Domain Report. This vital governance provides agencies with a foundation of development and support platforms, tools, processes, practices and requirements that can be used to implement business processes and meet the commonwealth’s ever changing business needs.

Rather than prescribing specifics, this topic report promotes common presentation standards. It is recognized that technology will continue to evolve more quickly than its supporting documentation. As a topic of the ETA Application, this report expands on the principles, requirements and recommended practices presented in the ETA Application Domain report.

The ETA Website Topic Report provides a common website template for all Executive Branch agencies. All principles, requirements and recommended practices identified in this report are adopted as ITRM standards in the current version of the EA Standard (ITRM EA225-series). This includes, but is not limited to standards from the World Wide Web Consortium (W3C), the Web Accessibility Initiative (WAI), and other standards bodies referenced, such as Section 508 of the Rehabilitation Act of 1973, as amended.

A “checklist” of the website principles, requirements and recommended practices will also be posted on the “EA Library IT-Accessibility Standards, Website Standards & Website Guidelines” page of the VITA website and on the Department of Rehabilitative Services’ “Web Accessibility and Training Guide” (WATG) website.
Introduction

Definition of Key Terms

This document presents architecture direction for agencies when planning or making changes or additions to their information technology through:

- **Principles** – high-level fundamental truths, ideas or concepts that frame and contribute to the understanding of the ETA.
- **Requirements** – statements that provide mandatory Enterprise Architecture direction.
- **Recommended Practices** – statements that provide guidance to agencies in improving cost efficiencies, business value, operations quality, reliability, availability, decision inputs, risk avoidance or other similar value factors. Recommended Practices are optional.
- **Advertising**: Any exchange of money, goods or services between Virginia government entity and an outside entity solely for visibility on a state website.
- **Mobile display**: A website version that is optimized for viewing on a variety of screen sizes.
- **Mobile Responsive website**: A web design approach aimed at crafting websites to provide an optimal viewing experience—easy reading and navigation with a minimum of resizing, panning, and scrolling—across a wide range of devices (from mobile phones and tablets to desktop computer monitors). A website specifically designed for the smaller screens of mobile devices, such as smart phones and tablets. Mobile websites are typically platform independent (i.e., "device agnostic").
- **Mobile app**: A software application written to run on mobile devices, such as smart phones and tablets.
- **Viewport**: Responsive web design accommodates as many different devices, screens and resolutions as possible. By placing the viewport meta tag in the <head>, plus the @viewport rule into the CSS creates a flexible layout.

Glossary


Information Scope

- Website Technical Components
- Virginia Common Template – Page Elements
- Virginia Common Template – Site and Application Content
- Virginia Common Template – Site Design Consideration
- Technology Component Standard
Website Topic Scope

The purpose of the website topic is to encourage and support a consistent design and user experience across Virginia government websites. This report provides guidance and direction to assist agencies in developing a common look and feel and brings together relevant accessibility requirements established by the Code of Virginia, the Governor, the Secretary of Technology, and the Chief Information Officer of the Commonwealth. greater efficiencies and effectiveness in the use of technology to accomplish government business. This report provides guidance and direction to assist agencies in developing a common look and feel to all agency public websites. By creating a new accessibility template and requirements, this report helps website developers to make the user’s experience as pleasant and trouble-free as possible.

The topic brings together relevant requirements established by the Code of Virginia, the Governor, the Secretary of Technology, and the Chief Information Officer of the Commonwealth that affect website services provisioned by agencies. The goals of this topic are to create a useable and accessible template and set of requirements for all agencies to implement and to establish specific content and update requirements. Achieving these goals will move Virginia government from the “stovepipe” designs of the last decade to a truly unified “one government” of the 21st century. The topic ensures websites follow basic rules of proper design. A site that is badly designed may be complete with valuable information, but if people cannot easily (without detailed knowledge of the structure of government) access the information they will go elsewhere and valuable IT dollars will have been wasted.

The topic makes use of a wide body of research and studies, including those guidelines established by the World Wide Web Consortium (W3C), the Web Access Initiative (WAI), as well as Section 508 guidelines from the Architectural and Transportation Barriers Compliance Board (Access Board) of the U.S. Federal Government. The Website Topic Report focuses on the design requirements directly related to websites.

Overall Website Topic Scope

This topic report addresses accessibility, template and implementation requirements and agency plans for implementing those requirements. The report has been organized in sections as follows:

- Those items to be addressed on every agency web page
- The site and application content to be included on every agency website
- The design considerations for every agency website
- The external content to be included on every agency website
- The implementation of new and developing Web technologies for every agency
- The principles for user interface design
Agency Exception Requests

Agencies that want to deviate from the requirements and/or technology standards specified in COV ITRM Standards may request an exception using the Enterprise Architecture Change/Exception Request Form. All exceptions must be approved prior to the agency pursuing procurements, deployments or development activities related to technologies that are not compliant with the standard. The instructions for completing and submitting an exception request are contained in the current version of COV ITRM Enterprise Architecture Policy. The policy and exception request form are on the ITRM Policies, Standards and Guidelines web page at http://www.vita.virginia.gov/library/default.aspx?id=537.

The following entities are considered to be exempt from implementing the template requirements.
- The Virginia Tourism Corporation
- The Library of Virginia
- Museums
- Institutions of Higher Education

All other agencies are to implement both the template and the accessibility and usability requirements. If an agency believes it should be exempt or be granted an exception, the agency is allowed the option of applying to be exempt or for an exception from the template implementation as described above.

Future Website Initiatives

Future website related topics include the development of additional principles, requirements and recommended practices for web audio/video, website translation engines and other emerging web technologies.

Topic-wide Principles, Recommended Practices and Requirements

The following principles, recommended practices and requirements pertain to all components, in all situations and activities related to the ETA Applications Website Topic. Component specific principles, recommended practices and requirements will be discussed in the next section of the report.

Topic-wide Principles

The following are website topic-wide principles:

WEB-P-01: **User-Centric Approach** – The commonwealth’s portal and all agencies within the *commonwealth* portal shall have websites that are intuitive, easy to use, and accessible to all users. Jargon, program names and acronyms shall be avoided or explained when they would be confusing to users.

WEB-P-02: **Accessibility Principle** – Agency websites shall be made accessible to all citizens and employees with disabilities, to the
same or an equivalent level of access and use that is available to citizens and employees without such disabilities.

The following are 10 usability principles for user interface design developed by the Nielsen Norman Group¹:

**WEB-P-03: Visibility of system status** – The system should always keep users informed about what is going on, through appropriate feedback within reasonable time.

**WEB-P-04: Match between system and the real world** – The system should speak the users' language, with words, phrases and concepts familiar to the user, rather than system-oriented terms. Follow real-world conventions, making information appear in a natural and logical order.

**Web-P-05: User control and freedom** – Users often choose system functions by mistake and will need a clearly marked "emergency exit" to leave the unwanted state without having to go through an extended dialogue. Support undo and redo.

**WEB-P-06: Consistency and standards** – Users should not have to wonder whether different words, situations, or actions mean the same thing. Follow platform conventions.

**WEB-P-07: Error prevention** – Even better than good error messages is a careful design which prevents a problem from occurring in the first place. Either eliminate error-prone conditions or check for them and present users with a confirmation option before they commit to the action.

**WEB-P-08: Recognition rather than recall** – Minimize the user's memory load by making objects, actions, and options visible. The user should not have to remember information from one part of the dialogue to another. Instructions for use of the system should be visible or easily retrievable whenever appropriate².

**WEB-P-09: Flexibility and efficiency of use** – Accelerators -- unseen by the novice user -- may often speed up the interaction for the expert user such that the system can cater to both inexperienced and experienced users. Allow users to tailor frequent actions.

**WEB-P-10: Aesthetic and minimalist design** – Dialogues should not contain information which is irrelevant or rarely needed. Every extra unit of information in a dialogue competes with the relevant units of information and diminishes their relative visibility.

---


WEB-P-11: **Help users recognize, diagnose, and recover from errors** – Error messages should be expressed in plain language (no codes), precisely indicate the problem, and constructively suggest a solution.

WEB-P-12: **Help and documentation** – Even though it is better if the system can be used without documentation, it may be necessary to provide help and documentation. Any such information should be easy to search, focused on the user’s task, list concrete steps to be carried out, and not be too large.

The [Virginia Information Technology Accessibility Standard Topic Report](#) provides direction and requirements to agencies to develop agency websites that enable Virginia citizens and commonwealth employees with disabilities to have access to and use of information and data comparable to the access and use by commonwealth employees and Virginia citizens who do not have disabilities.

For details on any of the web content accessibility guidelines, please see the referenced checkpoint in the World Wide Web Consortium’s (W3C) Web Accessibility Initiative’s (WAI) Web Content Accessibility Guidelines (WCAG) **2.0** at: Please see WCAG checkpoint: [http://www.w3.org/TR/WCAG20/](http://www.w3.org/TR/WCAG20/)

**Topic-wide Recommended Practices**

The Website Topic Report team identified the following topic-wide usability best practices.

**WEB-RP-46 User-focused Design:** Website developers and managers should strive to achieve the 10 widely accepted usability heuristic principles as part of website builds, redesigns and optimization activities. The 10 principles are outlined in WEB-P-03 through WEB-P-12 above.

**WEB-RP-47 Identify Your Users:** Consider all of the different types of users who access your site, their characteristics, such as educational level and location, and their needs for information and services when visiting the website. Creation of use cases is a helpful exercise.

**WEB-RP-48 Plain English:** Can your user understand the content you provide? Consider adoption of simple language, short sentences and jargon-free content for best impact. Use active verbs wherever possible. Write text at an educational level proven or surmised for your audience. Avoid “government speak.” Readability, scannability and information load should be considered. (For references see Attachment B. below)

**WEB-RP-49 Progressive Testing:** Usability testing with repeatable use cases should be undertaken with actual users, ideally presenting iterative rounds of design to the same testers during the design and development cycles. Developers and business owners should consider participating in these processes.
WEB-RP-50 **Analytics:** Webmasters should consider installing a tool to track traffic, users, page views, exit points and other desired metrics. Information gathered should be used to initiate data-driven optimization of a site and its content.

**Rationale:**
Usability is a journey, not a destination – and its implementation provides benefits to the website owner as well as the user. The goal of employing usability best practices is to enable users to easily understand and consume information needed to complete their desired interactions with government.

**Topic-wide Requirements**
There are no website topic-wide requirements at this time.

**Website Technical Components**
Each agency is responsible for ensuring that all public content and web applications related to their agency adhere to the website related requirements identified in this document and adopted as COV ITRM requirements in the ETA Standard. This requires that any Service Level Agreements (SLA) entered into by an agency will outline the responsibility of ensuring that all content and web applications related to their agency adhere to the template requirements.

Sharing recommended practices related to the functions of websites may aid agencies in reducing cost, improving management practices, and improving services and tools for the government and its citizens. Website architecture should be an enterprise solution that focuses on the needs of citizens and businesses. Its design should be intuitive, easy to use, and accessible, without jargon and confusing program names. and Abbreviations shall be avoided or explained when they would be confusing to users.

The following requirements address a common web template for publicly accessible state websites and the state internet Internet portal Portal. Standardization with respect to these requirements provides a user-focused web presence for the commonwealth. The Web Accessibility and Template Guide (WATG) is located at http://www.vadsa.org/watg/ and is available to assist developers in implementing the website requirements.

The checkpoints referenced in this report are recommendations published by the World Wide Web Consortium (W3C). The W3C is an industry consortium which seeks to promote standards for the evolution of the web and interoperability between WWW products by producing specifications and reference software. Although W3C is funded by industrial members, it is vendor neutral, and its products are freely available to all. The direction provided by the checkpoints in this report is considered incorporated into the recommended practices and requirements in the report.

**Virginia Common Template – Page Elements**
These elements provide a common web template and corresponding guidance and direction related to all the components an agency must put on every page of its
An important objective of the common template requirement is to create a user-focused, or “user-centric,” web presence for the commonwealth, including a common look and feel to all agency websites. This objective is addressed by creating a template and set of website requirements for all Agencies to implement that assist in making the agency web pages accessible and usable. An essential objective of this requirement is to assist in making the website user’s experience as pleasant and trouble-free as possible. It also includes putting government services and content where citizens can easily find them, and in a format that is easy to use.

Code containing the “Commonwealth Banner,” all links contained within the banner, sample template code and specifications are located at the VITA WATG site: http://www.developer.virginia.gov (expected to go live September/October 2017).

All approved requirements are built into the template, but each agency is responsible for its content and ensuring that the content it adds remains compliant with the Common Template requirements identified in this report and the Virginia Information Technology Accessibility Topic Report (ITRM GOV103-01).

The Department for Aging and Rehabilitative Services (DARS) maintains a site that provides statistical analysis for accessibility (WCAG 1.0 / Section 508) and detailed reporting for all commonwealth executive branch agency websites. This site is located at: http://www.vadsa.org/scorecard/

All approved requirements are built into the template, but each agency is responsible for its content and ensuring that the content it adds remains compliant with the Common Template requirements identified below.

**Virginia Common Template**

The Virginia common template is a visual arrangement of web page elements. It specifies where common items should appear so users know where to look for them and to have a unified look-and-feel across Virginia government websites.

**WEB-R-05: Virginia Common Template** – All Executive Branch agencies shall use the Virginia Common Template for public websites and web applications, except the following exempt entities:

- The Virginia Tourism Corporation
- The Library of Virginia

---

3 In the case of government websites, a “user” is any user to that site, targeted or untargeted. It is possible for a user base to have several sub-groups of users, in which case it is acceptable to target specific user groups. If specific user groups are targeted for a public-facing site, there must be a clear distinction made to users when they leave the public user site and enter more specific targeted sections.
Extranets and intranets are not required to follow any website requirements but still shall comply with the current version of the COV ITRM IT Accessibility Topic Report Standard (GOV103-01).

All requirements in the Website Topic Report apply to both the primary agency website and the mobile version, except as noted herein.

**Rationale:**

Standardization with respect to this requirement provides a user-focused web presence for the commonwealth.

**Commonwealth Banner**

The Commonwealth Banner is the black bar that appears at the top of Virginia government web pages. It contains links relevant to all agencies.

**WEB-R-01: Commonwealth Banner Code, Content and Location –**

**Agency Sites**

The code containing the black “Commonwealth Banner” shall be used on all agency websites and is available on the VITA site at: [http://www.developer.virginia.gov](http://www.developer.virginia.gov).

- “Skip to Content” – (skip-nav) shall be hidden within the code of the Commonwealth Banner to allow screen reader access at the beginning of each page.
- “Virginia.gov” logo – left align and link to the Virginia.gov portal
- “Find an Agency Agencies” – right align text link
- “Governor” – left align
- “Search-Virginia.gov” – right align text link
- The “Commonwealth Banner” shall be black and posted above the “Agency Header Site Banner” area at the top of every page of each site. It shall be 28-40 pixels in height in its default mode.

**Examples:**

Examples of the Commonwealth Banner branding bar images are located in Appendix A.

**Rationale:**

To bring statewide functionality relevant to all agency websites and users to one common location.
Mobile Display Sites

- On mobile display’s home page, the Commonwealth Banner shall be:
  - Posted above the agency header at the top;
  - Black; and
  - at least 15 pixels high; and
  - contain the Virginia.gov logo.
- The virginia.gov logo shall link to the Virginia.gov portal.
- The other standard site Commonwealth Banner requirements are optional for mobile display.
- On subpages, the Commonwealth Banner is optional. If the Commonwealth Banner is not shown, the Virginia.gov logo shall appear in the page footer.
- For the definition of Mobile Display Website see Key Definitions above.

Virginia.gov Portal

The Virginia.gov portal shall comply with the most recent requirements in the Website Topic Report, except as noted herein.

The Virginia.gov portal website shall comply with the WEB-R-01 requirements except as noted below:
- Instead of the Virginia.gov logo, the Virginia.gov Commonwealth Banner shall have the text “The official website of the Commonwealth of Virginia” left-aligned.
- The Virginia.gov portal website shall have the “Agencies” and “Governor” links right-aligned.
- The Virginia.gov portal website shall have a “Help” link right-aligned.
- The Virginia.gov portal website is not required to contain the “Search Virginia.gov” text link.

Rationale:

To avoid presenting duplicate links and text on the Virginia.gov portal Website.

WEB-RP-36: Mobile Sites

This requirement was combined with WEB-RP-52 on 09/21/2017.

WEB-R-02: Commonwealth Banner Location

This requirement was combined with WEB-R-01 on 10/19/2011.

WEB-R-03: Commonwealth Banner Height

This requirement was combined with WEB-R-01 on 10/19/2011.

WEB-R-04: Commonwealth Banner Height

This requirement was combined with WEB-R-01 on 10/19/2011.
A “Text only site” is a version of the main site that uses only text. Every web page has an alternate web page with the same content and text descriptions for visual information (graphics, charts, etc.).

**WEB-R-06: Text Only Site**—This requirement was rescinded on 09/21/2017.

### Agency Header Site-Banner

The **Agency Header Site-Banner** is the area below the top black Commonwealth Banner and above the Navigation Trail. It contains the agency name and often contains graphics related to the agency.

**WEB-R-07:** **Agency Header Site-Banner**—Each agency shall create its own **Agency Header Site-Banner** for use in the template; it shall be 100 pixels high and able to accommodate screen resolutions 1366 1024 and wider gracefully.

- The **Agency Header Site-Banner** shall contain the full agency name or site name and be created in one of the specified standard fonts.

### Mobile Display Sites

- For mobile display, there shall be an **Agency Header Site Banner**. It has no height requirements.

- The mobile **Agency Header Site Banner** is required on all subpages. The **Agency Header Site-Banner** shall identify the agency by containing the approved agency name, site name, agency abbreviation, or logo. A “Back” or “Menu” link shall be displayed in the Agency header on any page that does not explicitly list the main **Agency Header Site Banner** navigation links.

If top navigation with dropdowns is used, the dropdowns may temporarily overlap the Navigation Trail and content area as long as the dropdowns can be closed so users can access the Navigation Trail and content area.

Other items, design or functional, may be used in this area based on each agency’s business needs.

**WEB-R-43:** **Enterprise and/or mandated graphic and other independent links**—Enterprise and/or mandated graphic and other independent links shall be prominent and visually separated and below the navigation links to avoid user confusion. These do not count towards the 12-link limit. Examples include graphic links to agency-specific reports on Commonwealth Data Point and Virginia Performs. These graphic links shall be clearly delineated from the primary navigation to assist the user; they may or may not appear on each page beyond the home page, as determined by the
agency. The Virginia Information Technologies Agency (VITA) shall approve exceptions prior to site redesign implementation.

**WEB-R-08:** **Site Search** – If a site contains more than 36 pages, it shall provide an agency site search box which shall appear on every page and be located in the upper right quadrant of the page but not in the Commonwealth Banner.

**Mobile Display Sites**

- If the mobile site contains more than 36 pages, the mobile version shall also provide a search feature. Placement is at the discretion of the agency.

**WEB-RP-01:** **Real-time Customer Service** — This requirement was combined with WEB-R-09 on 09/21/2017.

**Breadcrumb Navigation Trail**

The Navigation Trail or “Breadcrumb Trail” appears below the “Agency Header Site Banner.” It shows the route from the homepage to the page the user is on. Using the Navigation Trail links, users can return to previous or parent pages. The links can help orient a user.

The following are requirements related to Breadcrumb Navigation Trails:

**WEB-R-09:** **Breadcrumb Navigation Trail Location** - A Breadcrumb Navigation Trail shall be located below and contiguous to the "Agency Header" in the template. If the primary navigation is horizontal, the Breadcrumb Navigation Trail shall be placed immediately above or below the primary navigation.

The breadcrumb text shall be located on the left side of the navigation bar. See Glossary: “breadcrumb”

**Mobile Display Sites**

- For mobile display, the Breadcrumb Navigation Trail is optional.

**WEB-R-10:** **Navigation Trail “Breadcrumb” Text Location** — This requirement was rescinded on 09/21/2017.

**WEB-R-11:** **Breadcrumb Navigation Trail Height & Resolution** – The Breadcrumb Navigation Trail shall not exceed 25 pixels in height in its default mode. This area shall be permitted to grow to accommodate changes in font sizes through user specification or scripting such as CSS and/or JavaScript that allow font sizes to change. This section shall be scalable, but always default to no more than 25 pixels in height with standard font sizes. If breadcrumb text wraps to a second line, the breadcrumb **trail bar** can become taller to accommodate it.
Mobile **Display** Sites

- For mobile display, there are no requirements for **Breadcrumb** Navigation Trail Height and Resolution.

**WEB-R-12:** Navigation Trail “Contact Us” link — This requirement was superseded by WEB-R-17 on 10/19/2011.

**WEB-R-13:** Navigation Trail Agency Search — This requirement was superseded by WEB-R-08 on 10/19/2011.

The following are recommended practices related to **Breadcrumb** Navigation Trails:

**WEB-RP-02:** Provide Navigation Mechanisms — Provide access to content through a variety of navigation mechanisms, including sequential navigation, direct navigation, searches and structured navigation, as appropriate.

**Rationale:**

Users should be able to navigate to important pieces of content within a configurable view, identify the type of object they have navigated to, interact with that object easily (if it is an enabled element), and review the surrounding context (to orient themselves). Providing a variety of navigation and search mechanisms helps users with disabilities, as well as users without disabilities, access content more efficiently. Navigation and searching are particularly important to users with serial access to content or who navigate sequentially (by moving the focus).

Direct navigation is important to users with some physical disabilities (who may have little or no manual dexterity and/or increased tendency to push unwanted buttons or keys) and to users with visual disabilities. Expert users also will benefit from direct navigation. Direct navigation may be possible with the pointing device or the keyboard (e.g., keyboard shortcuts).

User agents should allow users to navigate to content known to be structurally important, such as blocks of content, headers and sections, tables, forms and form elements, enabled elements, navigation mechanisms and containers.

**WEB-RP-03:** Orient the User — Provide information that will help the user understand browsing context.

**Rationale:**

All users require clues to help them understand their location when browsing: where they are, how they got there, where they can go and what is nearby.

**Navigation Links**

Navigation Links refer to the main links on the left side or top of agency web pages. They generally link to major areas or categories on a site.
WEB-R-14: **Primary Navigation Links** -

- If the primary navigation is vertical, it shall be located on the left side of the page immediately below the Navigation Trail “Breadcrumb Trail Bar.”

- If the primary navigation is vertical, no more than twelve main navigation links shall be used.

- If the primary navigation is in the [Agency Header Site Banner](#), it shall be placed immediately above or below the Navigation Trail “Breadcrumb Trail Bar.”

- If the primary navigation is horizontal, no more than eight main navigation links shall be used.

- If the primary navigation is vertical, the Breadcrum Trail shall be above the main page content.

- If top navigation with dropdowns is used, the dropdowns may temporarily overlap the Navigation Trail and content area as long as the dropdowns can be closed so users can access the Navigation Trail and content area.

- If a site uses both a left column of navigation and a top navigation bar, the primary links shall only appear in one of the two locations. A site may have (but is not required to have) both a left column of navigation and a top navigation bar.

- Primary links shall remain the same throughout the site.

- Graphics and other links on the left side of the page shall be visually separated and below navigation links to avoid user confusion.

- The Virginia Information Technologies Agency shall consider approval of requests for exceptions prior to site redesign implementation.

**Mobile Display Version**

- A mobile site’s primary navigation shall appear immediately above or beneath the Breadcrum Navigation Trail Bar (if any). If there is no Breadcrum Navigation Trail Bar then the primary navigation shall appear under the [Agency Header Site Banner](#).

- On subpages, the Primary Navigation may be replaced with a link to the mobile site homepage or evoked from the Menu button.
Mobile displays sites do not need to include all of the navigation links from the primary agency website.

Mobile displays sites do not need to contain all the content from the primary agency website.

Mobile displays may have a collapsible menu.

Rationale:
To avoid clutter, apply uniform navigation to improve the usability across all commonwealth websites.

WEB-R-15: Number of Sub-navigation Links – There shall be no more than twelve sub-navigation links for a primary navigation link. Sub-navigation shall be visually distinct from the main navigation links (e.g., indented, fly-out, different color or different location). Sub-navigation links shall be semantically distinct from the main navigation links. Sub-navigation links shall not count towards the primary navigation link limit, and may vary from page to page.

Rationale:
To permit greater link decomposition and delineation within the primary link area while avoiding confusing clutter.

Content Sections

Content Sections are the one or more areas in the content portion of an agency web page. This is where the page content goes.

WEB-R-16: Content Sections – This requirement was rescinded on 01/13/2013.

WEB-RP-04: Ensure User Control of Time-Sensitive Content Changes – This recommended practice was rescinded on 09/21/2017 since it is covered in the IT Accessibility Standard (GOV103-01).

WEB-RP-05: Provide Context and Orientation Information – This recommended practice was rescinded on 09/21/2017 since it is covered in the IT Accessibility Standard (GOV103-01).

WEB-RP-06: Ensure User Access to All Content – This recommended practice was rescinded on 09/21/2017 since it is covered in the IT Accessibility Standard (GOV103-01).

Page Footer

The Page Footer is the area at the bottom of an agency web page. It contains specific standard information about the site.

WEB-R-17 Page Footer - Each page shall have a footer containing, at a minimum, the following information:
Language Translation

Language Translation refers to links to versions of a given page in other languages. Generally the translation is automated on the fly, but agencies could link to hand-crafted translations of select pages.

There are several free language translators available today that automatically translate the HTML content on a website. These translators allow the non-English speaking user of the website to understand the general intent of the site, but do not provide a polished translation of the site. For the best results the English text should use proper grammar and punctuation, and avoid the use of abbreviations, slang and complex or lengthy sentences.

An alternative solution to automatic translation services is to provide just the most essential information from a website into the different preferred language(s) by means of an actual human language translator. This option may be possible since this shall not require the entire site being translated.

The website should caution that the translators are offered as a service to non-English speaking users and are provided "as is." No warranty of any kind, either expressed or implied, is made as to the accuracy, correctness or reliability of any translations made from English into any other language, or translations from any foreign language into English. Some pages may not be accurately translated due to the limitations of the translation software, such as dynamic or interactive pages.

Automatic language translators can have a difficult time translating graphical elements, so forethought should be taken in utilizing these elements, especially when they contain important and essential information for the user. This also applies to PDF documents. If you have important and essential information in this format alone, you should also provide an HTML text equivalent for the automatic language translators to read and interpret.

WEB-RP-08: Language Translation – Agencies should consider providing an automatic translation service for the HTML content on the agency website in the footer as a potential aid to non-English speaking users in understanding the general intent on the site.

Rationale:

For consistency and ease of use, all Commonwealth of Virginia sites should place automated translators in the same place on their sites. The footer is an easy to find place that doesn’t distract from the main content of the page.
Virginia Common Template – Site and Application Content

This section identifies the various items that an agency shall address or add to their website and application content.

WEB-RP-07: Advertisements or Commercial Banners – should not appear unless authorized by the Commonwealth of Virginia or the agency.

Rationale:
Advertisements are any exchange of money, goods or services between Virginia government entities and outside entities solely for visibility on a state website. Acceptance of advertising on government websites reduces trust in content and should be avoided where possible.

WEB-RP-51: Plain language - Plain language (also called plain english) is communication the audience can understand the first time they read or hear it. Written material should be in plain language so the audience can:
- Find what they need;
- Understand what they find; and
- Use what they find to meet their needs.

There are many writing techniques that can help achieve this goal. Among the most common are:
- Logical organization with the reader in mind
- "You" and other pronouns
- Active voice
- Short sentences
- Common, everyday words
- Easy-to-read design features


Background of Plain Language: It’s the federal law
President Obama signed The Plain Writing Act of 2010 on October 13, 2010. The law requires that federal agencies use "clear Government communication that the public can understand and use." On January 18, 2011, the administration issued a new Executive Order, "E.O. 13563 - Improving Regulation and Regulatory Review." It states that "[our regulatory system] must ensure that regulations are accessible, consistent, written in plain language, and easy to understand."

Web Content Accessibility

Web Content Accessibility refers to coding practices that aid in accessing online content.

WEB-RP-09: Accessible Version of the User Agency Documentation - This recommended practice was rescinded on 12/23/2015.
WEB-RP-10: Accessible Features Documentation — This recommended practice was rescinded on 12/23/2015.

WEB-RP-11: Centralized View of Accessible Features — This recommended practice was rescinded on 12/23/2015.

WEB-RP-12: Focus Order Design for Device-Independence — This recommended practice was rescinded on 09/21/2017 since it is covered in the IT Accessibility Standard (GOV103-01).

WEB-RP-13: Use Interim Solutions — This recommended practice was rescinded on 09/21/2017 since it is covered in the IT Accessibility Standard (GOV103-01).

WEB-RP-14: Support Input and Output Device-Independence — This recommended practice was rescinded on 09/21/2017 since it is covered in the IT Accessibility Standard (GOV103-01).

WEB-RP-15: Clear Link Target Information — This recommended practice was rescinded on 09/21/2017 since it is covered in the IT Accessibility Standard (GOV103-01).

WEB-RP-16: Clear Site Layout — This recommended practice was rescinded on 09/21/2017 since it is covered in the IT Accessibility Standard (GOV103-01).

WEB-RP-17: Observe Operating Environment Conventions — Observe operating environment conventions for the user agent user interface, documentation, input configurations and installation. Part of user agent accessibility involves following the conventions of the user's operating environment, including:

- following operating environment conventions for user agent user interface design, documentation and installation; and
- incorporating operating environment level user preferences into the user agent.

WEB-RP-18: Provide Alternate Information Delivery — To enhance a user’s experience with a website, webmasters should implement features that allow a user to request high-contrast colors (for users with low vision) or graphical rendering of audio cues (for users with hearing disabilities).

WEB-RP-19: Consistent Navigation Mechanisms — This recommended practice was rescinded on 09/21/2017 since it is covered in the IT Accessibility Standard (GOV103-01).

WEB-RP-20: Allow Configuration Not to Render Some Content that May Reduce Accessibility — This recommended practice was rescinded on 09/21/2017 since it is covered in the IT Accessibility Standard (GOV103-01).
Rationale:

Some content or behavior specified by the author may make the user agent unusable or may obscure information. If you offer audio or video content, allow the user to manually start the content. Do not have audio and video content start automatically when a page loads.

For instance, flashing content may trigger seizures in people with photosensitive epilepsy, or may make a web page too distracting to be usable by someone with a cognitive disability. Blinking text can affect screen reader users since screen readers (in conjunction with speech synthesizers or Braille displays) may re-render the text every time it blinks. Distracting background images, colors, or sounds may make it impossible for users to see or hear other content. Dynamically changing web content may cause problems for some assistive technologies. Scripts that cause unanticipated changes (e.g., those viewpoints that open without notice or automatic content retrieval) may disorient some users with cognitive disabilities.

WEB-R-18: Central Repository of Forms - This requirement was rescinded on 10/19/2011.

Contact Instructions

Contact Instructions provide information to users that enable them to contact the agency for help, for example by phone or e-mail.

WEB-R-19: Contact Instructions – The Contact Us page is accessible from the page footer and shall include, at a minimum, the agency’s:

- Mailing address;
- FAX number, if available;
- Phone number, including a toll-free number and/or, TTY number if available; and an
- Email link or contact form to an agency contact.

Custom 404 Error Message

A Custom 404 Error Message is a customized message returned to website users when a requested web page is not found.

WEB-R-20: Custom 404 Error Message – This requirement became a recommended practice on 10/19/2011

WEB-RP-35: Custom 404 Error Message - Agencies should implement a custom 404 error message page. Whenever possible, have the server redirect the user to the new page.

Rationale:

The 404 Error Message is the frequently seen hypertext transfer protocol (HTTP) status code that informs a web user that a requested page is "Not found." By creating custom contents for a 404 status code page and substituting it for the standard 404 page that the browser usually provides, the webmaster can:

- personalize the message
- encourage the user to notify the Webmaster so that the situation can be fixed; and
- provide the user other ways to find the information they're looking for (e.g. a link to the site map page or a site search box).

**Search Engine**

A search engine allows users to search online content. Public agency sites shall have a site-specific search (to search the current website) and a link to commonwealth search (to search all state agency sites).

**WEB-R-24: Public Search Engine Compatibility** – All public content posted on a Virginia government website shall be searchable and discoverable through public search engines.

**WEB-R-25: META Tags** – Every page on an agency website shall contain an accurate meta description in order to ensure any search engine (agency, statewide search, or public search engine such as Yahoo or Google) can display meaningful search results.

**Rationale:**

To assist search engines in indexing or “crawling” the dynamic content on a government website. The description meta tag is generally shown beneath the links in search results. Having meaningful description meta tag text helps search engine users choose the correct link to find the information they are looking for.

**WEB-R-21: Sitemap XML File** – This requirement became a recommended practice on 09/21/2017.

**WEB-RP-37: Sitemap XML File** – Each agency shall include an XML sitemap at the root level of the site to facilitate statewide search.


**WEB-RP-38: Sitemap XML Schema** – The sitemap XML shall follow the XML schema standard as defined on the [W3C XML Core Working Group](https://www.w3.org/standards/xml/).

**WEB-R-23: Updating Sitemap XML Files** – This requirement became a recommended practice on 09/21/2017.

**WEB-RP-39: Updating Sitemap XML Files** – Agency webmasters shall update their agency XML sitemap on a regular basis as substantial updates are made to the site and particularly if a large number of new URLs representing significant new content are added. New sitemap files are not needed to reach content changes on existing URLs.

**Rationale:**

By updating the search sitemap in this manner, the users will experience a better, more accurate search.
WEB-R-26:  **Periodic Search Testing** – All webmasters shall test search results relevant to their agency name and content *internally and externally* on a regular basis.

WEB-RP-21:  **Usable Search Engines Results** – The recommended practice was combined with WEB-R-25 on 10/19/2011

WEB-RP-22:  **Audience Focused Search Engines Results** – Websites should use a search engine technology that is able to handle the needs of their audience.

WEB-RP-23:  **Variable Data and Search Engine Results** – Webmasters should take particular care to examine and include in their XML sitemap schema those URLs behind database content and interactive forms, as these are historically more difficult for search engines to index.

**Internet Privacy Policy Statement**

The Internet Privacy Policy Statement tells users how any collected personal information is handled on the site. It also contains other information about the site.

WEB-R-27:  **Internet Privacy Policy and Statement** – To comply with *Code of Virginia*, § 2.2-3803 (B) at a minimum each agency shall:

- Develop an Internet privacy policy and an Internet privacy policy statement that explains the policy to the public; and,

- Tailor the policy and the statement to reflect the information practices of the individual agency.

WEB-R-28:  **Internet Privacy Policy and Statement - Collection of Information** – To comply with *Code of Virginia*, § 2.2-3803 (B) at a minimum, the Internet Privacy Policy and Internet Privacy Policy Statement shall address:

- What information, including personally identifiable information, shall be collected, if any;

- Whether any information shall be automatically collected simply by accessing the website and, if so, what information;

- Whether the website automatically places a computer file, commonly referred to as a "cookie," on the Internet user’s computer and, if so, for what purpose; and,

- How the collected information is being used or shall be used.

Except for those systems listed in the *Code of Virginia*, § 2.2-3802, as exempt, the following also shall be included:
• A prescribed procedure for an individual to learn the purpose for which information has been recorded and particulars about its use and dissemination; and

• A clearly prescribed and uncomplicated procedure for an individual to correct, erase or amend inaccurate, obsolete or irrelevant information.

Rationale:

Modern information technology tools have the potential to extend the meaning of “personal information” to include the web browsing habits of users of the Internet. Web browsers have been designed with the ability to collect and pass potentially identifying information via “cookies” of which the user may not even be aware. Internet servers collect very specific information necessary to allow the transfer of information between computers.

WEB-R-29: Internet Privacy Policy Statement – Link Location - A link to the Internet Privacy Policy Statement shall be featured in a conspicuous manner on the website home page, in the page footer.

WEB-R-30: Internet Privacy Policy Statement – Data Retention – The statement shall state that any personal information that is collected and retained is maintained in compliance with the Code of Virginia, §§ 2.2-3800 and 2.2-3803.

WEB-R-31: Internet Privacy Policy Statement – Freedom of Information Act (FOIA) – The statement shall remind users that information collected on this site may be provided to anyone that requests it under the Virginia Freedom of Information Act.

WEB-R-32: Internet Privacy Policy Related Requirements – All agency websites shall have a web policy, and the web policy shall include the following:

• Disclaimer – a statement that indemnifies the commonwealth from responsibility for third party or externally linked content.

• Link policy – a policy stating the criteria that allows a link to be placed on the site.

• FOIA – a statement that explains the agency’s Freedom of Information Act policies and contacts.

• Plug-ins – a list of links visitors can use to download any plug-ins used by the site. (e.g. Macromedia Flash, Adobe Acrobat Reader) Note that pages that use plug-ins also must link to required plug-ins.

Rationale:

This section provides agencies with Internet websites direction for developing an Internet Privacy Policy and an Internet Privacy Policy Statement in compliance with the Code.
**WEB-RP-53: Digital Ad Retargeting** – Agencies considering digital ad retargeting are strongly advised to consult with their Attorney General’s office and/or agency counsel before proceeding. Rationale: Most types of digital ad retargeting have the potential to violate the Code Virginia’s privacy requirements regarding the collection and correction of personally identifiable information (§2.2-3800 and §2.2-3803). Potential conflicts arise for two reasons. First, retargeting typically collects IP addresses and users’ browser histories, which may be considered PII. Second, the number and distribution of outlets that retargeting relies on renders it impractical for state agencies or their subcontractors to correct or update users’ collected personal and/or private information (PII) as required in the Code. Second, the number and distribution of outlets that retargeting relies on renders it impractical for state agencies or their subcontractors to correct or update users’ collected PII as required in the Code.

**Citizen Cyber Security Awareness Banner**

The Citizen Cyber Security Awareness Banner is a warning to users that appears above online requests for personal information or passwords. It contains a link to VITA’s online guide to protecting personal information.

**WEB-RP-24: Citizen Cyber Security Awareness Banner** – Due to the ever-increasing threats posed by malware running on citizen computers, it is suggested agencies utilize the cyber security awareness banner from the Cyber Security Toolkit on all Internet facing citizen and partner applications where authentication is required, or where any personally identifiable information may be exchanged between the agency and your customers. Agencies are strongly encouraged to further promote the banner on their sites in October (National Cyber Security Awareness Month) and provide a link to the Cyber Security Toolkit.

**Rationale:**

To assist all agencies in their efforts to increase Cyber Security Awareness, the Virginia Information Technologies Agency has made a Cyber Security Toolkit available online. This toolkit was produced by the Multi-State Information Sharing and Analysis Center (MS-ISAC) in collaboration with the U.S. Department of Homeland Security and the National Cyber Security Alliance as part of the National Cyber Security Awareness Month Campaign.

The toolkit is designed to help promote the delivery of a consistent cyber security awareness message and can become a cost efficient component of an agency’s Cyber Security Awareness Program. Instructions for printing and branding are also included. The toolkit may be accessed online at: [http://www.vita.virginia.gov/security/default.aspx?id=5146](http://www.vita.virginia.gov/security/default.aspx?id=5146)

For questions or more information, please contact VITA Security Services at: VITASecurityServices@VITA.Virginia.Gov

Example of the Citizen Cyber Security Awareness Banner:

*The security of your personal information is important to us!*
Diligent efforts are made to ensure the security of Commonwealth of Virginia systems. Before you use this website to conduct business with the commonwealth, please ensure your personal computer is not infected with malicious code that collects your personal information. This code is referred to as a keylogger. The way to protect against this is to maintain current anti-virus and security patches.

For more information on protecting your personal information online, refer to Guide to Online Protection and the Online Protection Glossary.

**Virginia Common Template – Site Design Considerations**

This section addresses various considerations related to the design of an agency website, including site scalability and the use of fonts, frames, and style sheets.

**Site Scalability**

Site Scalability refers to the ability of the site to become narrower or wider depending on the user’s browser’s window width.

**WEB-R-33: Site Scalability** — This requirement was replaced on 09/21/2017 by RP-52 – Responsive Design.

**WEB-R-34: Browser** — All template sites shall display and operate within most common browsers in a consistent manner.

**Rationale:**

Use of common browsers ensures access to state websites by the largest segment of users.

**WEB-RP-25: User-Control of User Interface and Link Behavior** — This recommended practice was rescinded on 09/21/2017 since it is covered in the IT Accessibility Standard (GOV103-01).

**Mobile Sites**

**WEB-RP-52** — Mobile Responsive Web Design — *Agency sites should detect a user’s browser screen size and change the layout of webpages to be easily viewable in the user’s browser.* Agencies developing a mobile website are encouraged to employ a responsive design approach, which allows for content to properly display and scale regardless of device viewport.

**Rationale:**

Responsive design is usually accomplished through media queries in cascading style sheets (CSS), that give different layouts (e.g. different numbers of columns) based on the user’s browser screen width. It can also include allowing images to change size with the user’s browser, making columns a percent width instead of fixed width, floating items so they can fall to a new row, and hiding menu options behind a hamburger menu icon on small screens. Responsive design websites are more
efficient, automated and easier to maintain than are separate full and mobile
versions of a website.

**Definition:** A website development process that dynamically changes content
according to the screen size and orientation of the user's device.

### Font Families

Font Families refers to the font types used to display text (i.e. Arial, Times Roman, etc.).

**WEB-R-35:** **Fonts:**

- Menu and body type must use either serif or sans-serif typefaces. Script, ornamental display and black-letter typefaces are prohibited.

- All fonts used in a font-embedding solution must be properly licensed.

**WEB-RP-44:** **CSS Font Stack** – All website type should include a full CSS font stack that includes web safe fonts.

**Rationale:**

Using serif and sans-serif fonts increases legibility, especially for users with vision impairments.

**WEB-RP-42:** **Typographical Rules and Recommendations** – Primary body type should be at least 12px (computed size).

- Headers and body type should use easily distinguishable fonts.

- The number of fonts used on a page should be less than three.

- If it is decided to use a font-embedding method, it is recommended to use fonts from a site or service that provides proper licensing details for embedded font use.

### Frames

Frames refer to dividing the screen into areas each of which draws content from a separate file and has independent scrollbars.

**WEB-R-36:** **Frames** – The use of HTML frames is prohibited; however, the use of Inline Frames (IFRAMES) is permitted if the W3C recommendations (see: [http://www.w3.org/TR/html4/present/frames.html#h](http://www.w3.org/TR/html4/present/frames.html#h)) are fully compliant, which allows authors to insert a frame within a block of text.

**Rationale:**

Although not expressly prohibited by Level A, the use of HTML frames poses a significant barrier to usability and accessibility and is prohibited by the current version of the Virginia IT Accessibility **Topic Report** Standard (ITRM GOV103) for
sites using the Virginia Common Template. IFRAMES provide Webmasters with the ability to display content in frames while making the content accessible to assistive technology.

**Style Sheets**

Style Sheets, also known as Cascading Style Sheets (CSS), are used to control the appearance of web pages.

**WEB-R-37:** **Style Sheets** – Agencies shall use style sheets to control the website layout whenever possible. Tables shall not be used for layout unless they make sense when linearized.

**Rationale:**

Using tables for layout can confuse screen readers if the content does not make sense when linearized (read left-to-right, top-to-bottom). CSS allows you to put content in `<div>`s and position `<div>`s so both visual layout and read order can be controlled.

**WEB-RP-26:** **Mark-up Language Use** – This recommended practice was rescinded on 09/21/2017 since it is covered in the IT Accessibility Standard (GOV103-01).

**WEB-RP-27:** **Mark-up Language Attribute Use** – This recommended practice was rescinded on 09/21/2017 since it is covered in the IT Accessibility Standard (GOV103-01).

**WEB-RP-28:** **Mark-up Language List Item Use** – This recommended practice was rescinded on 09/21/2017 since it is covered in the IT Accessibility Standard (GOV103-01).

**WEB-RP-29:** **Tables Transform** – This recommended practice is stated in WEB-R-37 and was rescinded on 10/19/2011.

**WEB-RP-30:** **Data Tables Summaries** – This recommended practice was rescinded on 09/21/2017 since it is covered in the IT Accessibility Standard (GOV103-01).

**WEB-RP-31:** **Keyboard Transformation of Pages Featuring Applets and/or Scripts** – This recommended practice was rescinded on 09/21/2017 since it is covered in the IT Accessibility Standard (GOV103-01).

**WEB-RP-32:** **Parsing Validate to Published Formal Grammars** – This recommended practice was rescinded on 09/21/2017 since it is covered in the IT Accessibility Standard (GOV103-01).

**WEB-R-38:** **Webmaster Registration** – This recommended practice was rescinded on 09/21/2017 since it is covered in the IT Accessibility Standard (GOV103-01).
WEB-R-39: Link Modification Requirements: Change Request Form: Agency’s link added, modified or deleted—This requirement was rescinded on 12/17/2012

Social Media

WEB-R-42 Social Media — The use of social media is an agency business decision. For further details see the Social Media Topic Report at: http://www.vita.virginia.gov/oversight/default.aspx?id=365

- Agencies choosing to use social media sites and accounts are responsible for acceptable use, internal processes and ongoing monitoring.
- Agencies which choose to participate in social media initiatives are responsible for risk management and must consult with agency security personnel and develop agency specific policies for acceptable use.

WEB-RP-33: New and Developing Web Technologies — This recommended practice was rescinded on 09/21/2017.

WEB-RP-34: RSS — This recommended practice was rescinded on 09/21/2017.

WEB-RP-35: Mobile Applications — This recommended practice was rescinded on 09/21/2017.

Technology Component Standard


Website Compliance Tools on Statewide Contract

To assist an agency in developing or remediating its website to comply with the website requirements in this domain topic, please refer to website and IT accessibility section of the VITA website. To access this section click here: Website and IT accessibility or copy the following URL into your browser: http://www.vita.virginia.gov/library/default.aspx?id=663.

Implementation

Native and Mobile Application Development

As noted in the ETA Applications Domain (APP-P-02) agencies should first consider the reuse of existing applications and system components. If no components exist, purchased
solutions (COTS) should be explored. Applications or systems that can provide automation of agency core business functions that have unique processes, yield competitive advantages, or have demonstrable cost-savings and/or enhanced value should be the only candidates for in-house development by the Commonwealth.

"Mobile applications (i.e., apps) are built in standards-based technologies such as HTML5, CSS3 and other modern web technology. Without any special translations, conversions or re-programming, a web app can run on pretty much any platform with a modern, standards-compliant web browser."  

"Native applications primarily work on the one platform they were built for and they take longer and cost more to build than a mobile application, i.e., apps. However, Current technology makes native apps a superior experience—but this is the case only for as long as we’re stuck with current technology. A few advances here and there, and pretty soon native apps will go the way of desktop apps."  

WEB-RP-45: Mobile or Native Application Development—This recommended practice was rescinded on 09/21/2017.

Rationale

Once a web app is launched, users on iPhones, iPads, Android phones, the Kindle Fire and Windows Phones can all access the same app and run it equally well on any other platform.

WEB-RP-43: Mobile Application Development—This recommended practice was rescinded on 09/21/2017.

Agency Implementation Plan

An Agency Implementation Plan documents the results of the agency’s analysis of its website for compliance with the requirements identified in this document and as needed, how the agency plans to bring the current information on its website into compliance with those requirements and how the agency shall ensure that future content is also compliant.

WEB-R-40: Agency Implementation Plan—This requirement was rescinded on 09/21/2017.

WEB-R-41: Implementation Plan Submittal—This requirement was rescinded on 09/21/2017.

---

Appendix A: Implementation Plan

Implementation Plan Questions

(a) Plan Strategy

Describe how the agency addresses each of the following:

(i) The agency’s overall effort:

- Who will lead the compliance effort? (name, title, phone & e-mail);
- Who will lead the web conversion or clean-up effort? (name, title, phone & e-mail);
- To whom does that person report? (name, title & e-mail);
- Who will educate the agency on the need to comply with the Website Topic Report?

(ii) The agency’s plans for producing new, compliant pages:

- Who has development access rights to the web servers and websites or the number with such access?
- How will you avoid adding non-compliant pages to the website?

(iii) The agency’s plans for checking existing pages for compliance problems:

- How will the agency check for non-compliant pages?
- Who will do the compliancy checking?
- How will the agency prioritize its web work? Possible options to consider:
  - the entire site at once;
  - the most popular (highest hit) pages;
  - pages that are of most interest to your disabled audience;
  - by folder or feature;
  - by a specific number of levels deep from your main home page;
  - by file type (HTML, PDF, other), or
  - a combination of the above

(iv) The agency’s plans for converting non-compliant pages:

- How will the agency prioritize your work?
- How will staff be allocated to this phase? (Will they be assigned specific areas of the website? Will they be given production quotas?)

(b) Plan Milestones

Provide information in a table with a column for Milestones and a column for Target Dates, as illustrated in the example below:
## (e) Existing Web Page Count

(i) Provide the number of web pages/files on the agency’s website(s) and web based-applications.

(ii) Explain how and when the agency will obtain the number.

## (d) Staff Resources

Show the amount of staff resources to be assigned to the agency’s site modifications in any of the following manners:

(i) Number of staff times the average number of hours each will work per month.

(ii) Number of FTE's to be assigned to the modification effort.

## (e) Future Staff

Indicate any substantial changes to staff resources anticipated over time, and how your plan will manage the changes.

## (f) Signature

The plan must be signed and dated by the agency head or equivalent. Please print the individual’s title. Plans must be submitted by e-mail to EA@vita.virginia.gov.
How Can Virginia Government Help You?

- Find a State Park
- Visit a Virginia Winery or Brewery
- Book a Cabin
- Hunting and Fishing License

ENVIRONMENT & NATURAL RESOURCES Service
Coastal GEMS

Access data and maps about planning and conservation in Virginia's coastal areas.
Appendix B: Resources and Links

Plain Language:

Federal Plain Language Guidelines (March 2011):
http://www.plainlanguage.gov/howto/guidelines/FederalPLGuidelines/TOC.cfm

Plain language guidance and manuals:
http://www.plainlanguage.gov/howto/guidelines/index.cfm


Screen readers

NVDA (Nonvisual Desktop Access) -- https://www.nvaccess.org/

System Access To Go -- https://www.satogo.com/en allow to be used outside of browsers

JAWS -- http://www.freedomscientific.com/Downloads/JAWS

WebAIM: http://webaim.org/simulations/screenreader

Document Accessibility Toolbar -- https://www.visionaustralia.org/dat