

COMMONWEALTH OF VIRGINIA



IDENTITY MANAGEMENT STANDARDS ADVISORY COUNCIL (IMSAC)

GUIDANCE DOCUMENT 3 Privacy, Security, and Confidentiality of Identity Information

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1 Publication Version Control

The following table contains a history of revisions to this publication.

Publication Version	Date	Revision Description
1.0	10/24/2017	Initial Draft of Document

2 Reviews

- The initial version of the document was prepared by staff from the Virginia Information Technologies Agency (VITA) for the Secretary of Technology, under the direction from the Identity Management Standards Advisory Council (IMSAC).
- The document will be reviewed in a manner compliant with the Commonwealth of Virginia's Administrative Process Act, § 2.2-4000 et seq.

3 Purpose and Scope

Pursuant to § 2.2-436 and § 2.2-437, *Code of Virginia*, this guidance document was developed by the Identity Management Standards Advisory Council (IMSAC), on behalf of the Secretary of Technology, to establish minimum specifications for identity management of Non-Person Entities, so as to warrant liability protection pursuant to the Electronic Identity Management Act ("the Act"), Chapter 50 of Title 59.1. The guidance document, as defined in § 2.2-4001, was prepared to provide information or guidance of general applicability to the public for interpreting or implementing the Act. The guidance document was not developed as a Commonwealth of Virginia Information Technology Resource Management (ITRM) Policy, Standard, and Guideline, pursuant to § 2.2-2007, and therefore the guidance document is not applicable to executive branch agencies of the Commonwealth of Virginia.

29 **4 Statutory Authority**

30

31 The following section documents the statutory authority established in the *Code of Virginia* for
32 the development of minimum specifications and standards for the privacy, security, and
33 confidentiality of identity information. References to statutes below and throughout this
34 document shall be to the *Code of Virginia*, unless otherwise specified.

35

36 **Governing Statutes:**

37

38 **Secretary of Technology**

39 § 2.2-225. Position established; agencies for which responsible; additional powers

40 <http://law.lis.virginia.gov/vacode/title2.2/chapter2/section2.2-225/>

41

42 **Identity Management Standards Advisory Council**

43 § 2.2-437. Identity Management Standards Advisory Council

44 <http://law.lis.virginia.gov/vacode/title2.2/chapter4.3/section2.2-437/>

45

46 **Commonwealth Identity Management Standards**

47 § 2.2-436. Approval of electronic identity standards

48 <http://law.lis.virginia.gov/vacode/title2.2/chapter4.3/section2.2-436/>

49

50 **Electronic Identity Management Act**

51 Chapter 50. Electronic Identity Management Act

52 <http://law.lis.virginia.gov/vacode/title59.1/chapter50/>

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60 5 Definitions

61
62 The terms used in this document comply with definitions in the Public Review version of the
63 National Institute of Standards and Technology Special Publication 800-63-3 (NIST SP 800-63-3),
64 and align with adopted definitions in § 59.1-550, *Code of Virginia* (COV), and the
65 Commonwealth of Virginia's ITRM Glossary (ITRM Glossary).¹

66
67 The definitions may be accessed at:
68 <http://vita.virginia.gov/default.aspx?id=6442475952>

69
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¹NIST SP 800-63-3 may be accessed at <https://pages.nist.gov/800-63-3/sp800-63-3.html#sec3> . At the time of the publication of this document, NIST SP 800-63-3 was still under development. However, this document may be updated, as recommended by IMSAC, following the final adoption and publication of NIST SP 800-63-3.

§ 59.1-550, *Code of Virginia*, may be accessed at <http://law.lis.virginia.gov/vacode/title59.1/chapter50/section59.1-550/>

The Commonwealth's ITRM Glossary may be accessed at

http://www.vita.virginia.gov/uploadedFiles/VITA_Main_Public/Library/PSGs/PSG_Sections/COV_ITRM_Glossary.pdf

71 **6 Background**

72

73 In 2015, Virginia’s General Assembly passed the Electronic Identity Management Act (Chapter
74 50 of Title 59.1, *Code of Virginia*) to address demand in the state’s digital economy for secure,
75 privacy enhancing Electronic Authentication and identity management. Growing numbers of
76 “communities of interest” have advocated for stronger, scalable and interoperable identity
77 solutions to increase consumer protection and reduce liability for principal actors in the identity
78 ecosystem – Identity Providers, Credential Service Providers and Relying Parties.

79

80 To address the demand contemplated by the Electronic Identity Management Act, the General
81 Assembly also created the Identity Management Standards Advisory Council (IMSAC) to advise
82 the Secretary of Technology on the adoption of identity management standards and the
83 creation of guidance documents, pursuant to §2.2-436. A copy of the IMSAC Charter has been
84 provided in **Appendix 1**.

85

86 The Advisory Council recommends to the Secretary of Technology guidance documents relating
87 to (i) nationally recognized technical and data standards regarding the verification and
88 authentication of identity in digital and online transactions; (ii) the minimum specifications and
89 standards that should be included in an Identity Trust Framework, as defined in §59.1-550, so
90 as to warrant liability protection pursuant to the Electronic Identity Management Act (§59.1-
91 550 et seq.); and (iii) any other related data standards or specifications concerning reliance by
92 third parties on identity credentials, as defined in §59.1-550.

93

94 **Purpose Statement**

95

96 This guidance document, as defined in § 2.2-4001, was developed by the Identity Management
97 Standards Advisory Council (IMSAC), on behalf of the Secretary of Technology, to provide
98 information or guidance of general applicability to the public for interpreting or implementing
99 the Electronic Identity Management Act. Specifically, the document establishes minimum
100 specifications for the privacy, security, and confidentiality of identity information within a
101 Digital Identity System. The minimum specifications apply core provisions of the
102 Commonwealth of Virginia’s Information Security Standard 501 (SEC501) and National Institute
103 of Standards and Technology Special Publication 800-53-4 (NIST SP 800-53-4).

104

105 The document assumes that specific business, legal, and technical requirements for NPEs will
106 be established in the Identity Trust Framework for each distinct Digital Identity System, and
107 that these requirements will be designed based on the Electronic Authentication model,
108 Identity Assurance Level (IAL), and Authenticator Assurance Level (AAL) requirements for the
109 system. The document limits its focus to privacy, security, and confidentiality of identity
110 information. Minimum specifications for other components of a Digital Identity System have
111 been defined in separate IMSAC guidance documents in this series, pursuant to §2.2-436 and
112 §2.2-437.

113

114 **7 Minimum Specifications**

115
116 National Institute of Standards and Technology Special Publication 800-53-4 (NIST SP 800-53-4)
117 establishes recommended security controls for information systems. This document defines
118 minimum specifications for privacy, security, and confidentiality of identity information within a
119 Digital Identity System. The minimum specifications have been developed based on the core
120 provisions of SEC501 and NIST SP 800-53-4. The minimum specifications also align with the
121 Identity Ecosystem Steering Group's (IDESG) Identity Ecosystem Framework (IDEF) Baseline
122 Functional Requirements (v.1.0) for Privacy and Security, shown in **Appendix 2**.

123 124 **Classification of Identity Information**

125
126 Classification of sensitivity defines the steps necessary to classify all identity information
127 according to its sensitivity with respect to the following three criteria:

- 128
- 129 • Confidentiality: Sensitivity to unauthorized disclosure
- 130 • Integrity: Sensitivity to unauthorized modification
- 131 • Availability: Sensitivity to outages
- 132

133 Sensitive identity information is any data of which the compromise with respect to
134 confidentiality, integrity, or availability could have a material adverse effect on the
135 organization's interest, the conduct of business, or the individual privacy. Data sensitivity is
136 directly proportional to the materiality of a compromise of the data with respect to these
137 criteria. Organizations should classify identity information by sensitivity according to the most
138 sensitive data stored, processed, or transmitted within the Digital Identity System.

139
140 Organization's responsible for a Digital Identity System should:

- 141
- 142 1. Identify the type of identity information handled within the Digital Identity System.
- 143 2. Determine whether the identity information is subject to other regulatory requirements.
- 144 3. Determine the potential damages to the organization of a compromise of confidentiality,
145 integrity, or availability of each type of identity information within the Digital Identity
146 System, and classify the sensitivity of the information accordingly.
- 147 4. Classify the identity information as sensitive if any type of the data handled within the
148 Digital Identity System has a sensitivity of high on any of the criteria of confidentiality,
149 integrity, or availability.
- 150 5. Verify and validate that all identity information has been reviewed and classified as
151 appropriate for sensitivity.
- 152 6. Communicate approved identity information classifications to appropriate stakeholders.
- 153 7. Require that the organization restrict access to identity information classified as sensitive
154 with respect to confidentiality.
- 155 8. Use the information documented in the sensitivity classification as a primary input to the
156 Risk Assessment process (see below).

157 **Risk Assessment**

158

159 Risk Assessment guidance delineates the steps agencies must take for each set of identity
 160 information classified as sensitive to:

161

- 162 • Identify potential threats to a Digital Identity System and its operational environment
- 163 • Determine the likelihood that threats will materialize
- 164 • Identify and evaluate vulnerabilities
- 165 • Determine the loss impact if one or more vulnerabilities are exploited by a potential threat

166

167 For each set of identity information within a Digital Identity System classified as sensitive, the
 168 responsible organization(s) should:

169

- 170 1. Conduct and document a risk assessment of the Digital Identity System as needed
- 171 2. Conduct and document a regular self-assessments and audits to maintain the validity of the
 172 risk assessment
- 173 3. Prepare a report of each risk assessment that includes, at a minimum, identification of all
 174 vulnerabilities discovered during the assessment, and an executive summary, including
 175 major findings and risk mitigation recommendations

176

177 **Security Control Catalog**

178

179 Security controls documented in these minimum specifications define the baseline security
 180 capabilities needed to protect a particular aspect of identity information within a Digital
 181 Identity System. The control statement describes specific security-related activities or actions to
 182 be carried out by the organization or by the system.

183

184 AC-1 Access Control Policy and Procedures

185 Control: The organization:

186 a. Develops, documents, and disseminates to all organization personnel, contractors,
 187 and service providers with a responsibility to implement access controls:

- 188 1. An access control policy that addresses purpose, scope, roles, responsibilities,
 189 management commitment, coordination among organizational entities, and
 190 compliance
- 191 2. Procedures to facilitate the implementation of the access control policy and
 192 associated access controls

193 b. Reviews and updates the current:

- 194 1. Access control policy on an annual basis or more frequently if required to
 195 address an environmental change
- 196 2. Access control procedures on an annual basis or more frequently if required to
 197 address an environmental change

198

199

200 AC-2 Account Management

201 Control: The organization:

- 202 a. Identifies and selects the following types of information system accounts to support
- 203 organizational missions/business functions: individual, group, system, service,
- 204 application, guest/anonymous, and temporary
- 205 b. Assigns account managers for information system accounts
- 206 c. Establishes conditions for group and role membership
- 207 d. Specifies authorized users of the information system, group and role membership,
- 208 and access authorizations and other attributes (as required) for each account
- 209 e. Requires approvals by manager or designee for requests to create information
- 210 system accounts
- 211 f. Creates, enables, modifies, disables, and removes information system accounts in
- 212 accordance with the agency-defined logical access control policy
- 213 g. Monitors the use of information system accounts
- 214 h. Notifies account managers:
- 215 1. When accounts are no longer required
- 216 2. When users are terminated or transferred
- 217 3. When individual information system usage or need-to-know changes
- 218 i. Authorizes access to the information system based on:
- 219 1. A valid access authorization
- 220 2. Intended system usage
- 221 3. Other attributes as required by the organization
- 222 j. Reviews accounts for compliance with account management requirements on an
- 223 annual basis or more frequently if required to address an environmental change
- 224 k. Establishes a process for reissuing shared/group account credentials (if deployed)
- 225 when individuals are removed from the group
- 226

227 AC-3 Access Enforcement

228 Control: The information system enforces approved authorizations for logical access to
229 information and system resources in accordance with applicable access control policies.

230

231 AC-4 Information Flow Enforcement

232 Control: The information system enforces approved authorizations for controlling the flow of
233 information within the system and between interconnected systems based on the appropriate
234 organization-defined information flow control policies.

235

236 AC-5 Least Privilege

237 Control: The organization employs the principle of least privilege, allowing only authorized
238 accesses for users (or processes acting on behalf of users) which are necessary to accomplish
239 assigned tasks in accordance with organizational missions and business functions.

240

241

242

243 AT-1 Security Awareness and Training Policy and Procedures

244 Control: The organization:

- 245 a. Develops, documents, and disseminates to all information system users (including
246 managers, senior executives, and contractors):
- 247 1. A security awareness and training policy that addresses purpose, scope, roles,
248 responsibilities, management commitment, coordination among organizational
249 entities, and compliance; and
 - 250 2. Procedures to facilitate the implementation of the security awareness and
251 training policy and associated security awareness and training controls; and
- 252 b. Reviews and updates the current:
- 253 1. Security awareness and training policy on an annual basis or more frequently if
254 required to address an environmental change; and
 - 255 2. Security awareness and training procedures on an annual basis or more
256 frequently if required to address an environmental change.
- 257

258 AT-2 Security Awareness

259 Control: The organization provides basic security awareness training to information system
260 users (including managers, senior executives, and contractors):

- 261 a. As part of initial training for new users;
- 262 b. When required by information system changes; and
- 263 c. Annually or more often as necessary thereafter.
- 264

265 AT-3 Role-Based Security Training

266 Control: The organization provides role-based security training to personnel with assigned
267 security roles and responsibilities:

- 268 a. Before authorizing access to the information system or performing assigned duties;
- 269 b. When required by information system changes
- 270 c. As practical and necessary thereafter
- 271

272 AT-4 Security Training Records

273 Control: The organization:

- 274 a. Documents and monitors individual information system security training activities
275 including basic security awareness training and specific information system security
276 training
- 277 b. Retains individual training records for period as defined by the organization's
278 records retention policy
- 279

280 AU-1 Audit and Accountability Policy and Procedures

281 Control: The organization:

- 282 (a) Develops, documents, and disseminates to the appropriate organization-defined
283 personnel and roles:
- 284 1. An audit and accountability policy that addresses purpose, scope, roles,
285 responsibilities, management commitment, coordination among organizational
286 entities, and compliance

- 287 2. Procedures to facilitate the implementation of the audit and accountability
- 288 policy and associated audit and accountability controls
- 289 (b) Reviews and updates the current:
- 290 1. Audit and accountability policy on an annual basis or more frequently if required
- 291 to address an environmental change
- 292 2. Audit and accountability procedures on an annual basis or more frequently if
- 293 required to address an environmental change

294
 295 AU-2 Audit Events

296 Control: The organization:

- 297 a. Determines that the information system is capable of auditing the following events:
- 298 authentication attempt, authenticated individual, access time, source of access,
- 299 duration of access, and actions executed
- 300 b. Coordinates the security audit function with other organizational entities requiring
- 301 audit-related information to enhance mutual support and to help guide the selection
- 302 of auditable events
- 303 c. Provides a rationale for why the auditable events are deemed to be adequate to
- 304 support after-the-fact investigations of security incidents

305
 306 PL-1 Security Planning Policy and Procedures

307 Control: The organization:

- 308 a. Develops, documents, and disseminates to the appropriate organization-defined
- 309 personnel:
- 310 1. A security planning policy that addresses purpose, scope, roles, responsibilities,
- 311 management commitment, coordination among organizational entities, and
- 312 compliance
- 313 2. Procedures to facilitate the implementation of the security planning policy and
- 314 associated security planning controls
- 315 b. Reviews and updates the current:
- 316 1. Security planning policy on an annual basis or more frequently if required to
- 317 address an environmental change
- 318 2. Security planning procedures on an annual basis or more frequently if required
- 319 to address an environmental change

320
 321 PL-2 System Security Plan

322 Control: The organization:

- 323 a. Develops a security plan for the information system that:
- 324 1. Is consistent with the organization’s enterprise architecture
- 325 2. Explicitly defines the authorization boundary for the system
- 326 3. Describes the operational context of the information system in terms of missions
- 327 and business processes
- 328 4. Provides the security categorization of the information system including
- 329 supporting rationale

- 330 5. Describes the operational environment for the information system and
- 331 relationships with or connections to other information systems
- 332 6. Provides an overview of the security requirements for the system
- 333 7. Identifies any relevant overlays, if applicable
- 334 8. Describes the security controls in place or planned for meeting those
- 335 requirements including a rationale for the tailoring and supplementation
- 336 decisions
- 337 9. Is reviewed and approved by the authorizing official or designated
- 338 representative prior to plan implementation
- 339 b. Distributes copies of the security plan and communicates subsequent changes to the
- 340 plan to the appropriate organization-defined personnel
- 341 c. Reviews the security plan for the information system on an annual basis or more
- 342 frequently if required to address an environmental change
- 343 d. Updates the plan to address changes to the information system/environment of
- 344 operation or problems identified during plan implementation or security control
- 345 assessments
- 346 e. Protects the security plan from unauthorized disclosure and modification
- 347

348 RA-1 Risk Assessment Policy and Procedures

349 Control: The organization:

- 350 a. Develops, documents, and disseminates to the appropriate organization-defined
- 351 personnel:
- 352 1. A risk assessment policy that addresses purpose, scope, roles, responsibilities,
- 353 management commitment, coordination among organizational entities, and
- 354 compliance
- 355 2. Procedures to facilitate the implementation of the risk assessment policy and
- 356 associated risk assessment controls
- 357 b. Reviews and updates the current:
- 358 1. Risk assessment policy on an annual basis or more frequently if required to
- 359 address an environmental change
- 360 2. Risk assessment procedures on an annual basis or more frequently if required to
- 361 address an environmental change
- 362

363 RA-2 Security Categorization

364 Control: The organization:

- 365 a. Categorizes information and the information system in accordance with applicable
- 366 laws and regulations
- 367 b. Documents the security categorization results (including supporting rationale) in the
- 368 security plan for the information system
- 369 c. Ensures that the security categorization decision is reviewed and approved by the
- 370 authorizing official or authorizing official designated representative
- 371
- 372

373 RA-3 Risk Assessment

374 Control: The organization:

- 375 a. Conducts an assessment of risk, including the likelihood and magnitude of harm,
- 376 from the unauthorized access, use, disclosure, disruption, modification, or
- 377 destruction of the information system and the information it processes, stores, or
- 378 transmits;
- 379 b. Documents risk assessment results in a Risk Assessment Report;
- 380 c. Reviews risk assessment results on an annual basis or more frequently if required to
- 381 address an environmental change;
- 382 d. Disseminates risk assessment results to the appropriate organization-defined
- 383 personnel; and
- 384 e. Updates the risk assessment on an annual basis or whenever there are significant
- 385 changes to the information system or environment of operation (including the
- 386 identification of new threats and vulnerabilities), or other conditions that may
- 387 impact the security state of the system.

388
 389 SI-1 System and Information Integrity Policy and Procedures

390 Control: The organization:

- 391 a. Develops, documents, and disseminates to the appropriate organization-defined
- 392 personnel:
 - 393 1. A system and information integrity policy that addresses purpose, scope, roles,
 - 394 responsibilities, management commitment, coordination among organizational
 - 395 entities, and compliance
 - 396 2. Procedures to facilitate the implementation of the system and information
 - 397 integrity policy and associated system and information integrity controls
- 398 b. Reviews and updates the current:
 - 399 1. System and information integrity policy on an annual basis or more frequently if
 - 400 required to address an environmental change
 - 401 2. System and information integrity procedures on an annual basis or more
 - 402 frequently if required to address an environmental change

403
 404 SI-2 Information System Monitoring

405 Control: The organization:

- 406 a. Monitors the information system to detect:
 - 407 1. Attacks and indicators of potential attacks in accordance with organization-
 - 408 defined monitoring objectives
 - 409 2. Unauthorized local, network, and remote connections
- 410 b. Identifies unauthorized use of the information system through organization-defined
- 411 techniques and methods
- 412 c. Protects information obtained from intrusion-monitoring tools from unauthorized
- 413 access, modification, and deletion

414

415 Appendix 1. IMSAC Charter

416

417

418

419

420

COMMONWEALTH OF VIRGINIA
IDENTITY MANAGEMENT STANDARDS ADVISORY COUNCIL
CHARTER

421 **Advisory Council Responsibilities (§ 2.2-437.A; § 2.2-436.A)**

422

423 The Identity Management Standards Advisory Council (the Advisory Council) advises the
424 Secretary of Technology on the adoption of identity management standards and the creation of
425 guidance documents pursuant to § 2.2-436.

426

427 The Advisory Council recommends to the Secretary of Technology guidance documents relating
428 to (i) nationally recognized technical and data standards regarding the verification and
429 authentication of identity in digital and online transactions; (ii) the minimum specifications and
430 standards that should be included in an Identity Trust Framework, as defined in § 59.1-550, so
431 as to warrant liability protection pursuant to the Electronic Identity Management Act (§ 59.1-
432 550 et seq.); and (iii) any other related data standards or specifications concerning reliance by
433 third parties on identity credentials, as defined in § 59.1-550.

434

435 **Membership and Governance Structure (§ 2.2-437.B)**

436

437 The Advisory Council's membership and governance structure is as follows:

438 1. The Advisory Council consists of seven members, to be appointed by the Governor, with
439 expertise in electronic identity management and information technology. Members include
440 a representative of the Department of Motor Vehicles, a representative of the Virginia
441 Information Technologies Agency, and five representatives of the business community with
442 appropriate experience and expertise. In addition to the seven appointed members, the
443 Chief Information Officer of the Commonwealth, or his designee, may also serve as an ex
444 officio member of the Advisory Council.

445

446 2. The Advisory Council designates one of its members as chairman.

447

448 3. Members appointed to the Advisory Council serve four-year terms, subject to the pleasure
449 of the Governor, and may be reappointed.

450

451 4. Members serve without compensation but may be reimbursed for all reasonable and
452 necessary expenses incurred in the performance of their duties as provided in § 2.2-2825.

453

454 5. Staff to the Advisory Council is provided by the Office of the Secretary of Technology.

455

456

457 The formation, membership and governance structure for the Advisory Council has been
458 codified pursuant to § 2.2-437.A, § 2.2-437.B, as cited above in this charter.

459
460 The statutory authority and requirements for public notice and comment periods for guidance
461 documents have been established pursuant to § 2.2-437.C, as follows:

462
463 C. Proposed guidance documents and general opportunity for oral or written submittals as to
464 those guidance documents shall be posted on the Virginia Regulatory Town Hall and published
465 in the Virginia Register of Regulations as a general notice following the processes and
466 procedures set forth in subsection B of § 2.2-4031 of the Virginia Administrative Process Act (§
467 2.2-4000 et seq.). The Advisory Council shall allow at least 30 days for the submission of written
468 comments following the posting and publication and shall hold at least one meeting dedicated
469 to the receipt of oral comment no less than 15 days after the posting and publication. The
470 Advisory Council shall also develop methods for the identification and notification of interested
471 parties and specific means of seeking input from interested persons and groups. The Advisory
472 Council shall send a copy of such notices, comments, and other background material relative to
473 the development of the recommended guidance documents to the Joint Commission on
474 Administrative Rules.

475
476
477 This charter was adopted by the Advisory Council at its meeting on December 7, 2015. For the
478 minutes of the meeting and related IMSAC documents, visit:
479 <https://vita.virginia.gov/About/default.aspx?id=6442474173>

480 Appendix 2. IDESG Identity Ecosystem Framework (IDEF) Baseline 481 Functional Requirements (v.1.0) for Privacy and Security

482

483 PRIVACY-1. DATA MINIMIZATION

484 Entities MUST limit the collection, use, transmission and storage of personal information to the
485 minimum necessary to fulfill that transaction's purpose and related legal requirements. Entities
486 providing claims or attributes MUST NOT provide any more personal information than what is
487 requested. Where feasible, IDENTITY-PROVIDERS MUST provide technical mechanisms to
488 accommodate information requests of variable granularity, to support data minimization.

489

490 PRIVACY-2. PURPOSE LIMITATION

491 Entities MUST limit the use of personal information that is collected, used, transmitted, or
492 stored to the specified purposes of that transaction. Persistent records of contracts, assurances,
493 consent, or legal authority MUST be established by entities collecting, generating, using,
494 transmitting, or storing personal information, so that the information, consistently is used in
495 the same manner originally specified and permitted.

496

497 PRIVACY-3. ATTRIBUTE MINIMIZATION

498 Entities requesting attributes MUST evaluate the need to collect specific attributes in a
499 transaction, as opposed to claims regarding those attributes. Wherever feasible, entities MUST
500 collect, generate, use, transmit, and store claims about USERS rather than attributes. Wherever
501 feasible, attributes MUST be transmitted as claims, and transmitted credentials and identities
502 MUST be bound to claims instead of actual attribute values.

503

504 PRIVACY-4. CREDENTIAL LIMITATION

505 Entities MUST NOT request USERS' credentials unless necessary for the transaction and then
506 only as appropriate to the risk associated with the transaction or to the risks to the parties
507 associated with the transaction.

508

509 PRIVACY-5. DATA AGGREGATION RISK

510 Entities MUST assess the privacy risk of aggregating personal information, in systems and
511 processes where it is collected, generated, used, transmitted, or stored, and wherever feasible,
512 MUST design and operate their systems and processes to minimize that risk. Entities MUST
513 assess and limit linkages of personal information across multiple transactions without the
514 USER's explicit consent.

515

516 PRIVACY-6. USAGE NOTICE

517 Entities MUST provide concise, meaningful, and timely communication to USERS describing how
518 they collect, generate, use, transmit, and store personal information.

519

520 PRIVACY-7. USER DATA CONTROL

521 Entities MUST provide appropriate mechanisms to enable USERS to access, correct, and delete
522 personal information.

523 PRIVACY-8. THIRD-PARTY LIMITATIONS

524 Wherever USERS make choices regarding the treatment of their personal information, those
 525 choices MUST be communicated effectively by that entity to any THIRD-PARTIES to which it
 526 transmits the personal information.

527

528 PRIVACY-9. USER NOTICE OF CHANGES

529 Entities MUST, upon any material changes to a service or process that affects the prior or
 530 ongoing collection, generation, use, transmission, or storage of USERS' personal information,
 531 notify those USERS, and provide them with compensating controls designed to mitigate privacy
 532 risks that may arise from those changes, which may include seeking express affirmative consent
 533 of USERS in accordance with relevant law or regulation.

534

535 PRIVACY-10. USER OPTION TO DECLINE

536 USERS MUST have the opportunity to decline Registration; decline credential provisioning;
 537 decline the presentation of their credentials; and decline release of their attributes or claims.

538

539 PRIVACY-11. OPTIONAL INFORMATION

540 Entities MUST clearly indicate to USERS what personal information is mandatory and what
 541 information is optional prior to the transaction.

542

543 PRIVACY-12. ANONYMITY

544 Wherever feasible, entities MUST utilize identity systems and processes that enable
 545 transactions that are anonymous, anonymous with validated attributes, pseudonymous, or
 546 where appropriate, uniquely identified. Where applicable to such transactions, entities
 547 employing service providers or intermediaries MUST mitigate the risk of those THIRD-PARTIES
 548 collecting USER personal information. Organizations MUST request individuals' credentials only
 549 when necessary for the transaction and then only as appropriate to the risk associated with the
 550 transaction or only as appropriate to the risks to the parties associated with the transaction.

551

552 PRIVACY-13. CONTROLS PROPORTIONATE TO RISK

553 Controls on the processing or use of USERS' personal information MUST be commensurate with
 554 the degree of risk of that processing or use. A privacy risk analysis MUST be conducted by
 555 entities who conduct digital identity management functions, to establish what risks those
 556 functions pose to USERS' privacy.

557

558 PRIVACY-14. DATA RETENTION AND DISPOSAL

559 Entities MUST limit the retention of personal information to the time necessary for providing
 560 and administering the functions and services to USERS for which the information was collected,
 561 except as otherwise required by law or regulation. When no longer needed, personal
 562 information MUST be securely disposed of in a manner aligning with appropriate industry
 563 standards and/or legal requirements.

564

565 PRIVACY-15. ATTRIBUTE SEGREGATION

566 Wherever feasible, identifier data MUST be segregated from attribute data.

567 SECURE-1. SECURITY PRACTICES

568 Entities MUST apply appropriate and industry-accepted information security STANDARDS,
569 guidelines, and practices to the systems that support their identity functions and services.

570

571 SECURE-2. DATA INTEGRITY

572 Entities MUST implement industry-accepted practices to protect the confidentiality and
573 integrity of identity data—including authentication data and attribute values—during the
574 execution of all digital identity management functions, and across the entire data lifecycle
575 (collection through destruction).

576

577 SECURE-3. CREDENTIAL REPRODUCTION

578 Entities that issue or manage credentials and tokens MUST implement industry-accepted
579 processes to protect against their unauthorized disclosure and reproduction.

580

581 SECURE-4. CREDENTIAL PROTECTION

582 Entities that issue or manage credentials and tokens MUST implement industry-accepted data
583 integrity practices to enable individuals and other entities to verify the source of credential and
584 token data.

585

586 SECURE-5. CREDENTIAL ISSUANCE

587 Entities that issue or manage credentials and tokens MUST do so in a manner designed to
588 assure that they are granted to the appropriate and intended USER(s) only. Where Registration
589 and credential issuance are executed by separate entities, procedures for ensuring accurate
590 exchange of Registration and issuance information that are commensurate with the stated
591 assurance level MUST be included in business agreements and operating policies.

592

593 SECURE-6. CREDENTIAL UNIQUENESS

594 Entities that issue or manage credentials MUST ensure that each account to credential pairing is
595 uniquely identifiable within its namespace for authentication purposes.

596

597 SECURE-7. TOKEN CONTROL

598 Entities that authenticate a USER MUST employ industry-accepted secure authentication
599 protocols to demonstrate the USER's control of a valid token.

600

601 SECURE-8. MULTIFACTOR AUTHENTICATION

602 Entities that authenticate a USER MUST offer authentication mechanisms which augment or are
603 alternatives to a password.

604

605 SECURE-9. AUTHENTICATION RISK ASSESSMENT

606 Entities MUST have a risk assessment process in place for the selection of authentication
607 mechanisms and supporting processes.

608

609

610

611 SECURE-10. UPTIME

612 Entities that provide and conduct digital identity management functions MUST have established
613 policies and processes in place to maintain their stated assurances for availability of their
614 services.

615

616 SECURE-11. KEY MANAGEMENT

617 Entities that use cryptographic solutions as part of identity management MUST implement key
618 management policies and processes that are consistent with adopted NIST guidelines or
619 Commonwealth of Virginia SEC501, whichever provides for the most rigorous requirements at
620 the time of the evaluation.

621

622 SECURE-12. RECOVERY AND REISSUANCE

623 Entities that issue credentials and tokens MUST implement methods for reissuance, updating,
624 and recovery of credentials and tokens that preserve the security and assurance of the original
625 Registration and credentialing operations.

626

627 SECURE-13. REVOCATION

628 Entities that issue credentials or tokens MUST have processes and procedures in place to
629 invalidate credentials and tokens.

630

631 SECURE-14. SECURITY LOGS

632 Entities conducting digital identity management functions MUST log their transactions and
633 security events, in a manner that supports system audits and, where necessary, security
634 investigations and regulatory requirements. Timestamp synchronization and detail of logs
635 MUST be appropriate to the level of risk associated with the environment and transactions.

636

637 SECURE-15. SECURITY AUDITS

638 Entities MUST conduct regular audits of their compliance with their own information security
639 policies and procedures, and any additional requirements of law, including a review of their
640 logs, incident reports and credential loss occurrences, and MUST periodically review the
641 effectiveness of their policies and procedures in light of that data.